

NOTE: Item R-1 from November 3, 2015 continued to November 17, 2015, see Report and Request dated October 29, 2015 below

[CLICK HERE FOR REPORT FROM DIRECTOR OF CHILDREN AND FAMILY SERVICES DATED OCTOBER 29, 2015](#)

CLICK LINK BELOW FOR RELATED REPORT DATED SEPTEMBER 16, 2015:
<http://file.lacounty.gov/bos/supdocs/94653.pdf>

[CLICK HERE FOR REPORT FROM THE DIRECTOR OF CHILDREN AND FAMILY SERVICES DATED NOVEMBER 17, 2016.](#)



PHILIP L. BROWNING
Director

**County of Los Angeles
DEPARTMENT OF CHILDREN AND FAMILY SERVICES**

425 Shatto Place, Los Angeles, California 90020
(213) 351-5602

Board of Supervisors

HILDA L. SOLIS
First District

MARK RIDLEY-THOMAS
Second District

SHEILA KUEHL
Third District

DON KNABE
Fourth District

MICHAEL D. ANTONOVICH
Fifth District

September 16, 2015

To: Supervisor Michael D. Antonovich, Mayor
Supervisor Hilda L. Solis
Supervisor Mark Ridley-Thomas
Supervisor Sheila Kuehl
Supervisor Don Knabe

From: Philip L. Browning
Director

**RESPONSE TO THE JUNE 9, 2015 BOARD MOTION (ITEM NO. 8) ON SUPPORTING
RELATIVE CAREGIVERS**

Executive Summary

This is in response to your Board's motion on March 3, 2015, instructing the Department of Children and Family Services (DCFS) in consultation with the Interim Chief Executive Officer, the Office of Child Protection, and the Departments of Public Social Services (DPSS) and Community and Senior Services (CSS), to report back on all of the following in time for inclusion in the FY 2015-16 Supplemental Changes to the budget:

- 1) The programs and services (including DPSS and CSS programs) provided to relative caregivers, as well as an analysis of the gaps where additional support is needed from both countywide and regional perspectives.
- 2) Using the solicitation process for the Prevention Initiative Demonstration Project as a model, DCFS shall issue a Request for Information to partner with Community-Based Organizations (CBOs) to develop Kinship Support programs, and allocate up to \$1.25M annually from its existing budget to contract with qualified CBOs.
- 3) The volume and types of calls received by the DCFS Ombudsman in calendar year 2014.
- 4) The feasibility of establishing a 24/7 Caregiver Call Center within its existing budget to support the needs of relative and foster caregivers or birth parents.

"To Enrich Lives Through Effective and Caring Service"

ITEM NUMBER 1 RESPONSE:

DCFS offers an array of services to relative caregivers that include support groups, educational advocacy, tutoring referrals and consultation with social workers, and referrals to other county or community-based agencies. DCFS also offers the Approved Relative Caregiver (ARC) Program to caregivers who are not currently eligible for Aid to Families with Dependent Children-Foster Care (AFDC-FC). The ARC program provides approved relative caregivers, with whom an eligible child is placed, the opportunity to receive payments equal to the basic foster care rate.

Community and Senior Services (CSS) offer services to relative caregivers in Los Angeles County through the Family Caregiver Support Program (FCSP). FCSP is available to relatives aged 55 and older who are raising a child(ren) aged 18 or younger. FCSP provides assistance in accessing services; caregiver assessment, support groups and counseling; respite services; and assistive devices for caregiving, home adaptations and emergency cash/material aid. CSS can utilize a maximum of 10% or \$144,932 of FCSP to support caregivers.

The Department of Public Social Services (DPSS) and DCFS provide additional support to relative caregivers through the Linkages program. Linkages is a service coordination partnership between DPSS and DCFS to address the common barriers that limit the caregiver's ability to work and keep the children safely at home. Through Linkages, caregivers are provided the following services:

- Potential eligibility to DPSS benefits and services including CalWORKS/GAIN, General Relief, Calfresh, and/or Medi-Cal benefits;
- DPSS' GAIN Services Workers (GSW), who are co-located in DCFS offices, participate in or contribute their expertise to Child and Family Team meetings. The GSWs navigate and access DPSS services for relative caregivers when children are placed in their care by DCFS;
- DPSS also provides services coordination for CalWORKS families with the DCFS Family Preservation (FP) plan by integrating DPSS expertise into DCFS' Family Preservation Multi-Disciplinary Case Planning meetings and activities;

In addition, EWs visit the two Kinship Support Centers to provide information on available programs and assist relative caregivers with resources.

DCFS has identified the following service areas where additional supports and services are needed for caregivers:

Relative Caregiver and Placed Child Services Gap

- Immediate service needs – Those services arising from the unexpected child placement. Meeting the immediate needs following the child placement is crucial to stabilizing the new relative caregiver – child relationship. Fiscal services,

medical/dental health services and basic supplies/services are top priorities that must be addressed at the time of placement.

- On-going service needs – Those services needed for the continued support of both caregiver and child. Different relative caregiver needs emerge as child placement develops and the child matures. A non-exhaustive list of service needs include, caregiver support groups, transportation, child tutoring/education-special needs advocacy, caregiver education, legal assistance/advocacy and child/respite care.

Geographic Service Gap

Many areas of Los Angeles County lack all of the services needed for the relative caregiver. Pockets of available services in South Central, the South Bay, the Westside and the Antelope Valley areas are insufficient to provide services to the 5,700 relative caregivers, as well as about 12,000 relative caregivers annually moving into and out of the relative caregiver system. The two DCFS Kinship Resource Centers cannot adequately serve all of Los Angeles County.

Under-developed Community Agency Services Networks and Services Navigation

There are agencies that may provide one or more needed services to relatives, but service networks are not mature and need to be better developed, made known and available to nearby relative caregivers. The lack of relative caregiver needs assessment and services navigation compounds their challenge in obtaining the desired services. Agencies providing useful services can be easily overwhelmed when serving a relative caregiver population that may not be its primary focus.

Governmental and Community Agency Coordination and Demographic Focus

Governmental and community agencies must better coordinate services, inform relative caregivers of services and demonstrate the leadership to promote the development of needed services that do not currently exist or are not accessible. Demographically, the relative caregiver population is older, in or approaching retirement, may significantly rely on public transportation, cannot easily travel long distances and relies more on services in their local community. Barriers confronting senior citizens are common to relative caregivers and add challenges to caring for children placed with them.

Communication, Outreach and Information Dissemination

Kinship support program communications are passive by design. After the initial assessment, orientation and home inspection process to ensure relative caregiver homes meet Title 22 regulations for approval of ongoing child placement, the DCFS ASFA staff who initially offered kinship support services do not personally contact the relative until an annual assessment 12 months later. The two Kinship Resource Centers reach out primarily through mailings and respond to relative caregivers who seek services. Many relative caregivers do not seek services and some cannot due to distance, participate in kinship social and educational events. Online based communication, outreach and training have not been fully explored. Currently, kinship training is an option and recommended by DCFS. Recent efforts to restart a Kinship Education, Preparation and Support relative caregiver training program resulted in poor attendance. When the Resource Family Approval process is eventually implemented, training will be required for relative caregivers annually.

ITEM NUMBER 2 RESPONSE:

To better provide kinship services to Relatives, Non-Related Extended Family Members (NREFM) and non-DCFS case relative caregivers, DCFS proposes County contracts for a continuum of services that begins at the Caregiver's home following the placement of the child and continues throughout the placement period.

DCFS will proceed with developing a Demonstration Project entitled: Relative Home Assessment and Support Services (RHASS), consistent with the June 9, 2015 Board Motion, with the following features including but not limited to those identified below:

In-Home of Relative Caregiver Services within 5 Days of Initial Placement

- Relative home-site inspection
- Emergency needs assessment/support (such as food, transportation, emergency need vouchers)*
- Caregiver orientation/review of caregiver and minor's rights
- Procurement of supplies/services for Corrective Action Plan/Documented Alternative Plan (CAP/DAP) to comply with Title 22
- Kinship services needs assessment
- Documentation of relative home-site visits and communications with the CSW, adding to other CSW information needed to make ongoing child placement decision within 30 days of initial placement

Post-Placement Approval Relative Caregiver Kinship Services

- Respite and child care linkages*
- Systems navigation and collaboration with local Agencies (eg: Courts/schools/County Departments)*
- Visitation accommodations at agency providers*
- Support groups and training*
- Educational advocacy, guidance and referrals for tutoring*
- Legal assistance*
- ASFA home assessment support*
- Health/mental health services and other social services referrals*
- Assistance with eligibility for governmental benefits (eg: ARC, AB12, CalFresh, Section 8, etc.)*
- Family support services, activities to support economic stability/social connection w/caregivers*
- On-going periodic outreach to relative caregivers to offer kinship support services
- On-going reporting to CSW regarding relative caregiver receipt/offer of kinship services
- Permanency (Legal Guardianship, Adoption) Counseling

*Services identified in the June 9, 2015 Board Motion

ITEM NUMBER 3 RESPONSE:

Other Contract Features

- A 24/7 Call Center will be explored as a referral service for relative caregivers and foster parents.
- Contracts by SPA boundaries instead of Supervisorial boundaries may be used as the contract service areas to enhance the Counties abilities to cross-reference data based by SPAs
- Some SPAs may justify multiple contractors due to high number of relative caregivers in SPA. Contracts will be funded proportional to relative caregiver assessments and/or relative caregiver population per SPA
- Minimum contract amount of \$250K
- Services identified are not exhaustive. DCFS mailed approximately 5,700 surveys to relative caregivers to assess their needs. DCFS will report on results in mid-October
- Because the contract period is expected to overlap the Statewide Counties implementation of the Resource Family Approval (RFA), contractors will have an opportunity to participate in the transition process

CLIENTS

Relative Caregivers
Non-Related Extended Family Members
Non-DCFS Relative Caregivers

SERVICE PROVIDERS

The County will seek Community-Based Organizations (CBOs) that demonstrate experience in prevention, aftercare and visitation services to provide Relative Home Assessment Services (RHASS). RHASS contractors are not expected to directly provide all kinship support services, nor would this be desirable. Contractors will be expected to develop and coordinate a network of kinship services with other CBOs for their contracted areas. RHASS contractors will be required to integrate current/former relative caregiver input, including but not limited to, advisory roles or hired positions.

COLLABORATION

Throughout this Demonstration Project, DCFS will consult and utilize input from other County Departments including the Interim Chief Executive Officer, Office of Child Protection, DPSS, and CSS, as well as others who may offer resources and supports. Stakeholder meetings will play a large role in determining what services may be immediately provided and what services need more CBO development. Also, DCFS will work with the Union to transition to contractors' duties previously performed by County staff to strengthen the service continuum for relative caregivers.

PROJECTED TIMELINE

CDSS approval pending for Procurement by Negotiation (PBN) contracting process	August/September 2015
Stakeholder meetings	October/November 2015
Release of Request for Statement of Interest/Information (RFSI)	December 2015
Receive and Review RFSI	February 2016
Negotiate with qualified prospective service providers	March 2016
Agendize Board Letter to approve Contracts, train/prepare Contractors	April-May 2016
RHASS Contracts start	June 1, 2016

For calendar year 2014, there were 28 inquiries received from the State Ombudsman's office with 39% consisting of relative caregivers and Non-Related Extended Family Members (NREFM). The breakdown is as follows:

- 11 Relative Caregivers/NREFM
 - Four were related to placement issues
 - Two were related to services (visits/daycare)
 - Five were related to payment issues
- Two Adoptive parents
- Two Legal guardians
- Seven biological parents
- Three youth

The DCFS Ombudsman also receives calls from relative caregivers (informal and formal) and NREFMs on the same issues via the following manner: direct calls to the Helpline, through the Public Inquiry lines or email address, as transferred calls from the Director's Office, and walk in appointments. There is no breakdown data for the public inquiry calls due to the large volume of calls received on a monthly basis. The inquiries, calls, and requests are handled by providing referrals or linkages to current resources such, as the Revenue Enhancement Foster Care Hotline, Kinship Support Services Division, and Regional Office Management. Going forward, the Kinship Services Section will establish a tracking system to identify the callers and the types of reasons for their calls.

ITEM NUMBER 4 RESPONSE:

The Kinship Support Division recognizes that there are instances in which relative caregivers need to reach the Kinship staff after regular business hours and is working in collaboration with current departmental resources to combine existing 800 numbers to develop a 24/7 Warm Line for the entire department.



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October 29, 2015

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From: Philip L. Browning
Director

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**EXTENSION REQUEST - SUPPORTING OUR RELATIVE CAREGIVERS AND
SUPPLEMENTAL BOARD MOTION ON SEPTEMBER 29, 2015**

On June 9, 2015, a motion by Supervisor Sheila Kuehl directed the Department of Children and Family Services (DCFS) in consultation with the Interim Chief Executive Officer, the Office of Child Protection, and the Departments of Public Social Services (DPSS) and Community and Senior Services (CSS), to report back on all of the following in time for inclusion in the FY 2015-16 Supplemental Changes to the Budget:

1. DCFS shall report back on the programs and services (including DPSS and CSS programs) provided to relative caregivers, as well as an analysis of the gaps where additional support is needed from both countywide and regional perspectives.
2. Using the solicitation process for the Prevention Initiative Demonstration Project as a model, DCFS shall issue a Request for Information to partner with Community-Based Organizations (CBOs) to develop Kinship support programs, and allocate up to \$1.25M annually from its existing budget to contract with qualified CBOs.
3. The volume and type of calls received by the DCFS Ombudsman in calendar year 2014.
4. The feasibility of establishing a 24/7 Caregiver Call Center within its existing budget to support the needs of relative and foster caregivers or birth parents.

On September 29, 2015, a supplemental motion by Supervisor Kuehl directed DCFS to report back in 30 days and included the following:

5. Ensure all social workers, particularly those in the Kinship Support Division, and relative caregivers are informed of the range of services provided by DCFS (including Kinship Support Centers), CSS, DPSS (including the Approved Relative Caregiver Program) to relative caregivers and report back with a plan to disseminate the information to social workers and caregivers and a timeline for completion of the plan and outreach efforts.

DCFS has determined that additional time is needed to submit a response. Therefore, we request an extension until November 17, 2015 to complete this report.

If you have any questions or need additional information, please call me or your staff may contact Aldo Marin, Board Liaison, at (213) 351-5530.

PLB:DI:RRS
BD:WC:lj

c: Chief Executive Officer
Interim County Counsel
Acting Executive Officer, Board of Supervisors
Department of Public Social Services
Community and Senior Services

Each Supervisor
September 16, 2015
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November 17, 2015

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relative caregivers and report back with a plan to disseminate the information to social workers and caregivers and a timeline for completion of the plan and outreach efforts.

The report was continued to provide the Board with additional details.

ITEM NUMBER 1 RESPONSE:

DCFS offers services to all relative and non-related family members caring for a DCFS supervised child with either an open or closed case; relative caregivers who have obtained Legal Guardianship through Los Angeles County Probate Court; and relative caregivers who are caring for a relative child informally. Kinship services are provided at our two Kinship Centers, located in Los Angeles and West Covina, one church, and six community centers throughout the county. The services include the following:

- Support Groups are provided in English and Spanish to relatives caring for their kinship children throughout Los Angeles County;
- Foster/Kinship Care Education classes are offered at 19 local community colleges;
- Department of Mental Health Liaison provides support and referrals for mental health services for children in relative care at the Kinship Resource Center North;
- DPSS Liaison assists relative caregivers with applying for CalWORKS funding as a non-needy caregiver every Monday by appointment;
- Tutoring services are provided once per week;
- Assistance is provided with filing WIC 388 petitions to change a guardianship, request placement, and/or to request visits;
- Limited, one-time financial assistance is provided with a maximum of \$2000;
- DCFS Kinship Social Workers are available to consult on case issues, participate in Child and Family Team Meetings, and also provide referrals to community resources;
- Recreational activities, educational programs and events are arranged.

In addition, DCFS offers the Approved Relative Caregiver (ARC) Program to caregivers who are not currently eligible for Aid to Families with Dependent Children-Foster Care (AFDC-FC). The ARC program provides approved relative caregivers, with whom an eligible child is placed, the opportunity to receive payments equal to the basic foster care rate.

CSS and DPSS were consulted and provided input to this report. CSS offers services to relative caregivers in Los Angeles County through the Family Caregiver Support Program (FCSP). FCSP is available to relatives aged 55 and older who are raising a child(ren) aged 18 or younger. FCSP provides assistance in accessing services; caregiver assessment, support groups and

counseling; respite services; and assistive devices for caregiving, home adaptations and emergency cash/material aid. CSS can utilize a maximum of \$144,932 of FCSP to support caregivers.

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- Potential eligibility to DPSS benefits and services including CalWORKS/GAIN, General Relief, Calfresh, and/or Medi-Cal benefits;
- DPSS' GAIN Services Workers (GSWs), who are co-located in DCFS offices, participate in or contribute their expertise to Child and Family Team meetings. The GSWs navigate and access DPSS services for relative caregivers when children are placed in their care by DCFS;
- DPSS also provides services coordination for CalWORKS families with the DCFS Family Preservation plan by integrating DPSS expertise into DCFS' Family Preservation Multi-Disciplinary Case Planning meetings and activities.

In mid-August 2015, DCFS sent a one-page Relative Caregiver Needs Assessment Survey (Survey) to all 5,706 relative caregivers approved with approximately 9,000 child placements. By September 30, 2015, a total of 1,213 Survey responses were received and tabulated on the attached chart entitled: Relative Caregiver Survey Results – Supervisorial District. The Survey return percentage for relative caregivers in each Supervisorial District and Out-of-County ranged between 19% to 24%; averaging about 21% overall. However, not every question was responded to by every caregiver.

Key Survey Results:

- 58% of relative caregivers in the past year have never met/spoken with a Kinship Care Liaison, visited or called a DCFS Kinship Support Center. The next largest response group was 17% of relative caregivers in the past year having one contact with the Kinship Support Services Staff.
- By decade, the most prevalent age group for relative caregivers was the 51-60 years of age (33%) followed by the 41-50 years of age (25%) and then 61-70 years of age (18%).
- The total number of boys in household 2,476 plus girls in household 2,110 divided by 1,213 respondent households indicates an average of 3.8 children per household. The total number of boys placed by DCFS 1,499 plus girls placed by DCFS 1,320 divided by 1,213 households indicates an average of 2.3 children placed by DCFS per household.
- Grandsons and granddaughters make-up 53% of the children placed with relative caregivers.

- 31% of children placed with relative caregivers are under five (5) years old, 65% are ten (10) years old or under.
- Spanish is the primary language spoken in 22% of relative caregiver households.
- The most important kinship support service needs identified by relative caregivers (in order of importance) are:
 1. Advocacy (help with child education, legal, adoption/guardianship issues) 12%
 2. Basic Emergency Needs (Shelter costs, food, clothing, furnishings) 12%
 3. Child Caregiver Activities/Recreational Events 12%
 4. Child Behavioral Intervention/Counseling 11%
 5. Child Tutoring 10%
 6. Caregiver Support Groups 8%
 7. Respite Care, Child/Nanny Care 8%
 8. Youth Mentorship 6%
 9. Transportation 6%
 10. Caregiver/Parenting Classes 5%
 11. Conferences/Workshops (Caregiver networking, current Kinship issues) 5%
 12. DPSS Liaison (Public Assistance cases) 4%
 13. Other 1%

Survey Results

The total number of children under relative caregivers is about 9,000 averaging 1.6 children per relative caregiver household. Survey respondents have a higher than average of 2.3 dependent children per household and likely encounter a greater proportion of challenges in their caregiver role.

The profile of the 50-70 year old relative caregiver would likely indicate fixed incomes and limited accommodations for an expanded household. Foster care requirements of beds/cribs and other furnishings, diapers, clothing, special diets may present immediate fiscal challenges until the foster payments are received and the child's own clothing/furnishings can be transferred. The Survey informs that these basic emergency needs were at or near the top of the most important support services to relative caregivers in each Supervisorial District. Kinship Resource Center staff use an Emergency Needs Assessment Form to determine needs in providing limited emergency assistance resources to relative caregivers. The calculated shortfall, or portion of shortfall, may be supplemented by up to a total of \$2,000. During Fiscal Year 2013-14, \$61,583.05 was expended from the budgeted \$77,000 that would seemingly indicate basic emergency needs were being met. However, this finding is inconsistent with Survey results and the Los Angeles County Blue Ribbon Commission for Children's Protection (BRCCP) focus group interviews that indicate basic emergency assistance as an important, unmet need.

The BRCCP Final Report also concluded that medical/dental health services were among the top priorities of relative caregivers. Survey results indicate substantial transportation needs of relative caregivers and would likely play a role in facilitating medical/dental appointments.

Kinship Support Services Gap

For those relative caregivers that have unmet service needs, a brief analysis of each of the following assertions arising from the survey results can be made:

- **Relative caregiver community does not have or have enough of the needed services.**

This assertion is difficult to show. Though there may be unavailable kinship support services in some geographic areas, it is known that the DCFS Kinship Resource Centers provide both direct and referral support services. Further, County agencies along with the dozens of DCFS non-profit contract agencies provide many of the services identified as important by relative caregivers. There are both County and non-County contracted agencies that provide services in the community. For example, if looking for Youth Mentorship programs, a web search quickly shows the California Mentor Foundation having 126 agencies with mentorship programs in Los Angeles County.

- **Relative caregivers cannot get to where the services are located.**

This assertion has merit in light of the Survey profile of the 50-70 year old relative caregivers, and notation that Transportation is a top ten need. Further, complicating access to/help to access services are the limited locations for the DCFS Kinship Resource Centers. Increasing the number of Kinship Resource Centers through County contracting, as instructed by the June 9, 2015 Board Motion, and ensuring adequate transportation services to relative caregivers will greatly mitigate the service gap.

- **Relative caregivers do not know where the specific services they desire/need are located.**

This assertion invites examination of kinship support services navigation and relative caregiver outreach services. In the current kinship design, services are accessed after the relative caregivers reach out to the Kinship Resource Centers. However, Survey results showed that 58% of caregivers had no contact during the past year with the Kinship Resource Centers.

Kinship support services navigation has been an identified need in BRCCP relative caregiver focus groups and comments to DCFS Kinship Resource Center staff. It is reasonable to expect those providing kinship support services to know where support services in the community may be found. Interestingly, comments at recent Stakeholder Conferences have not consistently shown that community agencies know who other service providers are in their communities. Contracted Kinship Support Center agencies will be expected to create and maintain a network of service agencies to best support and navigate for their relative caregiver clientele.

ITEM NUMBER 2 RESPONSE:

The Department has proceeded with the development of a Demonstration Project entitled: Relative Support Services (RSS) to partner with Community-Based Organizations (CBOs) to develop Kinship Support programs and allocate up to \$1.25M from DCFS' current budget to contract qualified CBOs. In late August 2015, DCFS submitted a request to the State of California Department of Social Services (CDSS) to utilize a Procurement by Negotiation contract process in lieu of a competitive contract solicitation process for Relative Home Assessment and Support Services that is inclusive of this Demonstration Project. Responses from CDSS on contracting matters typically require a minimum of 90 days.

DCFS has conducted four public Stakeholder Conferences in various locations including Marina Del Rey, Newhall, La Mirada and the City of Carson on November 3, 2015. The purpose of these Stakeholder Conferences has been to gauge the interest of CBOs in providing Kinship Support program services through contracts, listening to what they believe are the challenges of supporting relative caregivers, learning what services CBOs are able to provide and what services they believe are needed in light of services DCFS proposes to be contracted. In the last two Stakeholder Conferences, the Department provided a list of post child placement approval relative caregiver support services that included all of those services delineated in the June 9, 2015 Board Motion plus two additional administrative responsibilities and permanency counseling services that are consistent with programmatic goals.

Following the Stakeholder Conferences, with Board approval the Department will release a Request for Statement of Information/Interest (RFSI) in December 2015, anticipating Statements of Interest will be returned in February 2016, describing how agencies could provide RSS. DCFS' negotiations with qualified CBOs in March 2016 will result in the selection of prospective contractors. DCFS will agendize a Board Letter for your approval of RSS contracts to commence July 1, 2016.

RSS Demonstration Project

Post-Placement Approval Relative Caregiver Kinship Support Services

RSS Contractors must maintain an office in the contract service area to provide Kinship Support Services. RSS Contractors are not expected to directly provide all Kinship Support Services, nor would this be desirable. RSS Contractors will be expected to develop and provide the relative caregiver navigation of the network of kinship support services. Based on the Survey results, to ensure relative caregiver's most important needs are met, excluding basic emergency needs that must be initiated at the visit following child placement to be effective, the Department will consider requiring RSS Contractors to directly provide the top three needs: Advocacy (help with child education, legal, adoption/guardianship issues), Child/Caregiver Activities/Recreational Events' and Child Behavioral Intervention/Counseling. For the remaining relative caregiver needs, RSS Contractors must ensure development and coordination of a comprehensive network for their contract service area. This strategy is in alignment with the kinship support services to be provided by contracted CBOs identified in the June 9, 2015 Board Motion:

- Respite and child care linkages*
- Systems navigation and collaboration with local agencies (eg: Courts/schools/County Departments)*
- Visitation accommodations at agency providers*
- Support groups and training*
- Educational advocacy, guidance and referrals for tutoring*
- Legal assistance*
- ASFA home assessment support*
- Health/mental health services and other social services referrals*
- Assistance with eligibility for governmental benefits (e.g.,: ARC, AB12, CalFresh, Section 8, etc.)*
- Family support services, activities to support economic stability/social connection w/caregivers*
- On-going periodic outreach to relative caregivers to offer kinship support services
- On-going reporting to CSW regarding relative caregiver receipt/offer of kinship services
- Permanency (Legal Guardianship, Adoption) Counseling

**Services identified in the June 9, 2015 Board Motion*

RSS Clients

Relative caregivers

Non-Related Extended Family Members

Non-DCFS Relative caregivers

RSS Contract Service Providers

The County will seek CBOs that demonstrate experience in prevention, aftercare and visitation services to provide RSS. CBOs should have a community presence in the service area. CBO staff shall be qualified to provide RSS in the primary household language or arrange for translation services to facilitate services. RSS contractors will be required to integrate current/former relative caregiver input, including but not limited to advisory roles or hired positions.

RSS Contract Service Area

RSS contracts by SPA boundaries instead of by Supervisorial boundaries is a consideration as this enhances the Counties abilities to cross-reference data based by SPAs. Some SPAs may justify multiple contractors due to high number of relative caregivers in the SPA.

RSS Demonstration Project Collaboration

Throughout RSS Demonstration Project, DCFS will consult and utilize input from County Departments including the Interim Chief Executive Officer, Office of Child Protection, DPSS, and CSS. Stakeholder meetings will play a large role in determining what services may be immediately realized and what services need more CBO development.

RSS Contracts Funding

The Department has included funding in the FY 2015-16 Supplemental Changes to its Budget to include one month of RSS contract services in the FY 2015-16. Continued contracts funding will be included in the DCFS Proposed Budget for subsequent Fiscal Years.

RSS Demonstration Project Timeline

Seek CDSS approval for Procurement by Negotiation contracting process	August-November 2015
Stakeholder meetings	October/November 2015
Release of Request for Statement of Interest/Information (RFSI)	December 2015
Receive and Review RFSI	February 2016
Negotiate with qualified prospective service providers	March 2016
Agendize Board Letter to approve Contracts, train/prepare Contractors	April-May 2016
RSS Contracts start	June 1, 2016

Proposed Expansion of the RSS Demonstration Project to include Relative Home Assessment Services (RHAS)

Background

The Adoption and Safe Families Act (ASFA) goals per the Urban Institute Center for the Study of Social Policy, Intentions and Results are:

- Provision to move children promptly to permanent families
- Ensure safety is paramount
- Elevate well-being as a third focus of the Child Welfare System
- Improve innovation and accountability

Under California AB 1695 (2002) relative care must be approved under the same standards as those in foster care. The State mandates that all existing relative placements be re-assessed annually according to California Code Regulation Title 22 Division 6, Chapter 9.5 Article 3.

In 2005, DCFS created the ASFA Division to conduct initial assessments of relative caregiver homes in which DCFS placed or is considering placing children under their care.

ASFA CSW Assessment Components include:

- 1) Relative Caregiver Home Site Inspection
- 2) Review of Relative Caregiver's Qualifications
- 3) Review of Children's Personal Rights
- 4) Relative Caregiver Orientation
- 5) Background Check (CWS/CMS) and Criminal Clearances
- 6) Placement Approval/Denial in Relative's Home based on Assessment Components 1 - 5

Current ASFA CSW Workflow

When children are detained and placed in the home of relative caregivers by the Emergency Response (ER) CSW prior to ASFA CSW Assessment, CLETS and CWS/CMS clearances are completed. Live Scan is initiated for the relative caregiver and a referral is made to the ASFA Division. Within five (5) days after receiving the referral, the ASFA CSW makes contact with the relative caregiver for a home site appointment to address Assessment Components 1 – 4. The ASFA CSW revisits the relative caregiver as needed to confirm and photograph any corrective actions/alternative living plans to document compliance with Title 22 regulations. The ASFA CSW reviews/searches CWS/CMS for any prior relative caregiver abuse records and abuse records of other adults who will have contact with the child. The background checks/criminal record reviews and home site assessment leads to the determination of whether the relative caregiver's home should be approved for continued child placement. Relative caregiver homes are reassessed annually.

Relative Home Assessment Services (RHAS)

The Department proposes RHAS services to include the ASFA Assessment Components 1 – 4 plus a kinship support services assessment at the time of the relative caregiver home site visit by the CBO Contractor. Typically, after a child is detained for an emergency placement with a relative caregiver, the ER CSWs will transfer the case to a Regional CSW and notify the RHAS CBO Contractor. Within five days the CBO Contractor will contact and visit the relative caregiver's home and initiate the home assessment process.

Because only governmental agencies such as DCFS may view criminal records and access the CWS/CMS database, ASFA Assessment Component 5 may not be contracted to CBOs. These continuing background reviews and criminal clearances are tasked to the Regional CSW. The CBO Contractor will focus on the home site inspection, orientation, review of rights and matters ensuring or bringing the relative caregiver home to Title 22 standards within 15 days. CBO Contractors will have authority and budgeted resources to provide immediate basic needs such as special foods, furnishings, supplies, smoke/carbon dioxide alarms, car seats, etc., needed for relative caregivers to comply with Title 22, document compliance and communicate to the Regional CSW their findings. With input from the CBO completing the caregiver home inspection, the Regional CSW is responsible for the approval/denial of ongoing child placement with the relative caregiver. The CBO Contractor will also initiate a kinship support services assessment and relay this information to the Regional CSW and RSS Contractor.

Advantages of Contracting RHAS

Faster Approval Process

Currently, the ASFA Division completes about 84% of relative caregiver assessments within the 30 day goal. Placement approval initiates foster care payments to the relative caregiver. In addition to staffing and the assessment of criminal background checks, a major factor in the time goal not being met is due to the procurement of supplies and furnishings ordered through the County's procurement process. The County is obligated to use approved Agreement Vendors for specific categorical items. CBO Contractors will be budgeted to utilize their own procurement

process resulting in significant time savings; obtaining emergency basic needs for relative caregivers to comply with Title 22 requirements within 15 days. The Regional CSW will be able to focus on the criminal clearance aspect of the placement approval process and achieve higher assessment completion rates.

Proactive Kinship Support Services

Because the RHAS CBO Contractor will conduct a kinship support services assessment for each relative caregiver at the first visit, information regarding kinship support needs may be relayed quickly to the RSS Contractor to initiate services. Survey results indicate the current DCFS Kinship Support Services Program (KSSP) design is not sufficient, as over 75% of relative caregiver Survey respondents had one or no contact with KSSP staff during the past year. Also, newly appointed ASFA Division Chief will be working with CBOs to develop new outreach methodologies directed at relative caregivers.

Continuity of Kinship Support Services

It is likely that not all relative caregivers will want or need Kinship Support Services. However, a system that utilizes CBOs referring to other CBOs for services is more likely to engage relative caregivers and encourage seeking services when needed.

Reassignment of CSWs to Regional Operations

RHAS contracting will allow as many as 64 budgeted ASFA CSW positions to be reassigned to Regional Operations. DCFS management met with the Union in 2014 and will continue the discussion after the current contract negotiations are finalized. In August 2014, the Department's Budget Division determined that estimated avoidable cost at about \$432,000 per year when paraprofessional staff are contracted to perform Assessment Components 1 to 4 with ASFA CSWs absorbed into other DCFS operations. The paraprofessional staff level was identified as able to perform the Assessment Components 1 to 4 modeled after the Illinois State DCFS contracts for Relative Placement Assessments for the same duties before eventually contracting the remaining Assessment Components 5 and 6.

In May 2007, the Los Angeles County Auditor-Controller reported that "Based on the information provided by DCFS and the Association of Community Human Service Agencies it was not cost effective to contract the ASFA functions." However, when this option to contract the relative home building and ground site inspection was considered, DCFS indicated it would not reduce the number of ASFA CSWs therefore resulting in no avoidable cost. As DCFS now intends to reduce/reassign ASFA CSW staff, the resulting difference in the cost of CSW staff versus paraprofessional staff provides avoidable cost.

Note that RHAS contracts include a never conducted kinship support services assessment process for each relative caregiver that entails time and hence, cost. Prospective CBO Contractors will have an opportunity to share their cost estimates for providing RHAS to the County through the RFSI process.

Resource Family Approval (RFA) Process Opportunities for CBOs

Los Angeles County is committed to implementation of the RFA process in 2017. To this end, CDSS has worked with DCFS to develop the uniformed assessment and approval process for Adoptive Families, Foster Families and relative caregivers. CDSS has expressed interest in the County's contract approach for RHAS and has extended a standing invitation for the CBOs identified by DCFS likely to be contracted for RHAS to participate in the programmatic discussions/meetings attended by FFAs and Group Homes.

RHAS contracts provide the best opportunity for non-FFA/Group Homes to participate in the RFA process for relative caregivers. Although there may be only a short RHAS contract period prior to the implementation of RFA, the experience gained by the contractor will be invaluable in establishing qualification for future RFA related contracts. Programmatically, RFA will necessitate a restructure of RHAS contract services.

Disadvantages to Contracting RHAS

Reduction of CSW Staff Expertise

While it is true that one less CSW will be involved in a dependency case, the RHAS combined with RSS are designed to build a community support network around the relative caregiver. Apprehension that safety issues may be missed because an ASFA CSW is no longer involved may be underestimating the observation abilities of a well-trained, experienced para-professional who is also a mandated reporter. Clinical CSW skills may be compensated by the information acquired through developed rapport between the paraprofessional and relative caregiver. Other child welfare jurisdictions such as New Jersey, Philadelphia and Illinois have successfully incorporated paraprofessional contract expertise to work with relative caregivers.

Foster Family Agency (FFA) CBOs may not put full efforts to assist relative caregivers compliance with Title 22 Regulations

There may be concern that an FFA CBO contracted to perform RHAS would provide less than best efforts to bring a relative caregiver into compliance with Title 22 regulations so that a child placement may be offered by their FFA. While the Department is confident in the integrity of the 43 FFAs contracted by the County, the RHAS process would nonetheless contain safeguards against this occurrence.

- No RHAS Contractor, FFA CBO or non-FFA CBO has any authority to place children. This is the purview of DCFS through its line operations and the County Juvenile Courts. Should RHAS contracts commence, DCFS line operations staff and management will receive new RHAS program policy that prohibits placement of a child with the FFA that was assigned the home assessment with the relative caregiver.
- RHAS contracts will include language that prohibits RHAS Contractors from making placement recommendations should the relative caregiver be denied for the child placement.

- RHAS contracts like all County performance based contracts will be reviewed. Performance anomalies such as a high denial rate of relative caregivers whose home assessments were performed by a CBO would merit investigation as to the cause.

RHAS Contractors have no access to CWS/CMS

CDSS has not allowed any Contractors including FFAs and Group Homes access to CWS/CMS. Checking data from CWS/CMS prior to initial placement with a relative caregiver is currently the responsibility of the ER CSW. The ASFA CSW also reviews CWS/CMS data on the relative caregiver and adults who have regular contact with the child in placement. The Regional CSW has the ongoing responsibility to access and input to CWS/CMS. Should there be any concerns learned as a result of a CWS/CMS check of the relative caregiver, the Regional CSW will be responsible to communicate where appropriate with the RHAS CBO Contractor.

Stakeholder Reaction to RHAS

At stakeholder conferences in Newhall, La Mirada and Carson, attendees were given the list of kinship support services, now comprising RSS, to be provided by contracted CBOs identified in the June 9, 2015 Board Motion. Stakeholders were also given the list of services that would comprise an RHAS contract as the Relative Caregiver In-Home Services. Stakeholders were told these services could be considered and discussed as a separate group of services from the list of kinship support services to be offered through the CBO office sites in the contract areas. Stakeholders were not concerned with their capacity to perform RHAS in addition to RSS. Their strongest concerns involved the communication/documentation between CBO and DCFS of the relative caregiver home inspection findings, the resources available to procure emergency needs items for relative caregivers to comply with Title 22 Regulations and what would be the CBO directly provided kinship support services versus services it may refer to other CBOs.

Relative Caregiver In-Home Services within 5 Days of Initial Placement

- Relative home-site inspection
- Emergency needs assessment/support (such as food, transportation, emergency need vouchers*)
- Caregiver orientation/review of caregiver and minor's rights
- Procurement of supplies/services for Corrective Action Plan/Documented Alternative Plan (CAP/DAP) to comply with Title 22 Regulations
- Kinship services needs assessment
- Documentation of relative home-site visits and communications with the CSW, adding to other CSW information needed to make ongoing child placement decision within 30 days of initial placement

CBO Contractor Options

The Department proposes that the RSS Demonstration Project be expanded to include RHAS and allow qualified CBOs responding to an RFSI to indicate their interest in contracting with the County in one of three ways:

- Option A: Relative Support Services only
- Option B: Relative Home Assessment Services only
- Option C: Both Relative Support Services and Relative Home Assessment Services

Timeline and Funding

Expansion of the RSS Demonstration Project to incorporate RHAS will extend the contracting development process due to more complex contract negotiation and Contractor training processes. The anticipated contracts start date would be July 1, 2016. Funding for an expanded RSS Demonstration Project would be included in the Department's FY 2016-17 Proposed Budget.

ITEM NUMBER 3 RESPONSE:

For calendar year 2014, there were 25 inquiries received from the State Ombudsman's office with 44% consisting of relative caregivers and Non-Related Extended Family Members (NREFM). The breakdown is as follows:

- 11 Relative caregivers/NREFM
 - Four were related to placement issues
 - Two were related to services (visits/daycare)
 - Five were related to payment issues
- Two Adoptive parents
- Two Legal guardians
- Seven biological parents
- Three youth

The DCFS Ombudsman also receives calls from relative caregivers (informal and formal) and NREFMs on the same issues via the following manner: direct calls to the Helpline, through the Public Inquiry lines or email address, as transferred calls from the Director's Office, and walk in appointments. There is no breakdown data for the public inquiry calls due to the large volume of calls received on a monthly basis. The inquiries, calls, and requests are handled by providing referrals or linkages to current resources such, as the Revenue Enhancement Foster Care Hotline, Kinship Support Services Division, and Regional Office management. Going forward, the Kinship Services Section will establish a tracking system to identify the callers and the types of reasons for their calls.

ITEM NUMBER 4 RESPONSE:

DCFS will establish a toll-free number that will include Adoption and Foster Recruitment, Kinship Services, Foster Care Payment Hotline, and the option to be transferred to the Child Protection Hotline.

After considering the volume of calls received during business hours and the messages received after business hours, it was determined that the Warm Line hours of operation will be from 8 am

to 11 pm. During regular business hours, the calls will be connected to the selected DCFS sections and answered by staff as usual. Between the hours of 5 pm and 11 pm, Warm Line staff will answer the calls and provide the requested assistance. Between the hours of 11:01 pm and 7:59 am, callers can select one of five options and leave a message; however, for immediate assistance, calls will be connected to the Child Protection Hotline. In addition, Warm Line staff will have information on foster parent training and recruitment events.

DCFS' Revenue Enhancement Division has identified an Eligibility Supervisor (ES) and four Eligibility Worker (EW) positions for the operation, and requested an additional ES, four EWs, and two clerks for the on-going operation.

Several DCFS Divisions have begun developing training materials for staff, including a website which allows staff to provide information, schedule Foster Care/Adoption orientation meeting appointments, access court dates and court orders.

DCFS is planning a robust promotional campaign to announce the Warm Line that includes, but is not limited to the following: posting signage in DCFS offices, Kinship Support Centers, Juvenile Court, DPSS offices, and a mailer to foster and relative caregivers.

The anticipated start date of the Warm Line is May 1, 2016.

ITEM NUMBER 5 RESPONSE:

DCFS has provided ARC brochures to ASFA and Kinship staff to distribute to potential and existing relative caregivers in the course of their duties. In addition, an all staff in-service training is scheduled for January 2016 to reinforce and ensure that caregivers receive the most current and accurate information regarding ARC and other services designed to support relative caregivers.

If you have any questions or need additional information, please call me or your staff may contact Aldo Marin, Board Liaison, at (213) 351-5530.

PLB:DI:RRS:VS
BD:WC:lj

Attachments

c: Chief Executive Officer
Interim County Counsel
Acting Executive Officer, Board of Supervisors
Department of Public Social Services
Community and Senior Services

**COUNTY OF LOS ANGELES DEPARTMENT OF CHILDREN AND FAMILY SERVICES (DCFS)
RELATIVE CAREGIVER NEEDS ASSESSMENT SURVEY**

Welcome Relative Caregiver,

The following brief Survey is designed to better identify needs you may have in your role as a Relative Caregiver for a child/children. This Survey is voluntary, anonymous and will only be used to improve future Relative Caregiver services through our Kinship Support Program.

1) During the past year, I have met/spoken with a Kinship Care Liaison, visited or called a Kinship Resource Center. Please check the appropriate number.

☐ 6 or more times ☐ 2-5 times ☐ Once ☐ Never

2) What is your age (please check one)?

Under 30 31-40 41-50 51-60 61-70 Over 70

3) Please circle the number of boys and girls living in your household.

Boys: 1 2 3 4 5 6 7 8 or more Girls: 1 2 3 4 5 6 7 8 or more

4) Please circle the number of boys and girls living with you who are placed with you by DCFS.

Boys: 1 2 3 4 5 6 7 8 Girls: 1 2 3 4 5 6 7 8

5) How are the children related to you?

Granddaughter Grandson Niece Nephew Non-related extended family member Other(explain)_____

6) What are the ages of the children (how many in each category)?

Under age 5_____ ages 5-7_____ ages 8-10_____ ages 11-13_____ ages 14-16_____ age 17 and older_____

7) Please indicate the primary language spoken in the household.

☐ English ☐ Spanish ☐ Other _____
(Please Specify)

8) Please check six (6) of the most important Kinship Support Services that may be provided to you and/or the child/children under your care. It is important you select only six (6).

☐ Basic Emergency Needs (Shelter costs, food, clothing, furnishings)

☐ Advocacy (Help with child education, legal, adoption/guardianship issues)

☐ Caregiver Support Groups

☐ Caregiver/Parenting Classes

☐ Youth Mentorship

☐ Child Tutoring

☐ Conferences/Workshops (Caregiver networking, current kinship issues)

☐ Child/Caregiver Activities/Recreational Events

☐ Youth Mentorship

☐ Child Behavioral Intervention/Counseling

☐ Respite Care, Child/Nanny Care

☐ Transportation

☐ DPSS Liaison (Public assistance cases)

☐ Other: _____

Thank you for completing this Survey. Through its results, DCFS can better direct resources to meet the needs of Relative Caregivers and the children placed with them. Your care for these children is key to their ongoing success during difficult life transitions. Please place this Survey into the prepaid addressed envelope and into the mail.

DCFS Kinship Support Program

Relative Caregiver Survey Results - Supervisorial District

Total Caregivers		Dist. 1		Dist. 2		Dist. 3		Dist. 4		Dist. 5		All Districts		Out of County		ALL	
Total Surveys Returned		880		1350		470		934		1133		4767		939		5706	
		172		263		93		200		269		997		216		1213	
1 Times contacted a Kinship Care Liaison, visited or called a Kinship Resource Center.																	
6+		#	%	#	%	#	%	#	%	#	%	#	%	#	%	#	%
2-5		14	10%	13	5%	2	2%	23	11%	17	7%	69	8%	25	12%	94	8%
Once		26	19%	51	21%	10	12%	29	14%	40	16%	156	17%	27	13%	183	16%
Never		13	9%	44	18%	18	21%	32	16%	51	20%	158	17%	37	18%	195	17%
Total		85	62%	134	55%	54	64%	119	59%	141	57%	533	58%	116	57%	649	58%
		138		242		84		203		249		916		205		1121	
2 What is your age?																	
-30																	
31-40		9	6%	20	8%	7	8%	16	8%	10	4%	62	4%	13	6%	75	4%
41-50		9	6%	20	8%	11	12%	22	11%	40	16%	102	7%	37	18%	139	8%
51-60		38	27%	70	27%	24	26%	51	26%	53	21%	236	16%	53	25%	289	17%
61-70		50	35%	81	31%	30	32%	67	34%	80	32%	308	21%	67	32%	375	22%
70+		28	20%	47	18%	16	17%	28	14%	53	21%	708	48%	32	15%	740	44%
Total		7	5%	20	8%	5	5%	11	6%	16	6%	67	5%	8	4%	75	4%
		141		258		93		195		252		1483		210		1693	
3 Number of boys and girls living in your household.																	
Boys																	
1		47	31%	32	13%	32	33%	69	34%	90	51%	270	31%	80	32%	350	31%
2		58	38%	106	43%	30	31%	80	39%	49	28%	323	37%	75	30%	398	35%
3		34	22%	55	22%	21	22%	36	18%	27	15%	173	20%	59	24%	232	21%
4		9	6%	36	14%	12	13%	20	10%	9	5%	86	10%	28	11%	114	10%
5		5	3%	20	8%	1	1%	0	0%	2	1%	28	3%	5	2%	33	3%
6		1	1%	0	0%	0	0%	0	0%	0	0%	1	0%	0	0%	1	0%
7		0	0%	0	0%	0	0%	0	0%	1	1%	1	0%	0	0%	1	0%
8+		0	0%	0	0%	0	0%	0	0%	0	0%	0	0%	0	0%	0	0%
Total		154		249		96		205		178		882		247		1129	

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